

LABOR AND INDUSTRIAL RELATIONS APPEALS BOARD

STATE OF HAWAII

In the Matter of)	CASE NO.: AB 2025-034
Attorney's Fees Pertaining to)	DCD No.: 2-08-06899
)	
DAVID J. MIKONCZYK, ESQ.,)	
)	D/A: 6/6/2008
Appellee, Deceased,)	
)	
In the Case of)	
)	
MADELINE MENDES,)	Apr 15 2025, 8:51 am
)	FILED ^{akw}
Claimant-Appellant,)	Labor and Industrial Relations
)	Appeals Board
vs.)	
)	
CITY AND COUNTY OF HONOLULU,)	
DEPARTMENT OF PARKS AND)	
RECREATION,)	
)	
Employer-Appellee, Self-)	
Insured,)	
)	
and)	
)	
CITY AND COUNTY OF HONOLULU,)	
DEPARTMENT OF HUMAN)	
RESOURCES/ISWC,)	
)	
Insurance Adjuster-)	
Appellee.)	

ORDER HOLDING CASE IN ABEYANCE

On April 3, 2025, Claimant MADELINE MENDES, a self-represented litigant, appealed the Approval of Attorney's Fees, entered by the Director of Labor and Industrial Relations ("Director") on October 19, 2021 ("Director's Decision"), which allowed DAVID J. MIKONCZYK, ESQ. an

attorney's fee of \$17,496.22, to the Labor and Industrial Relations Appeals Board ("Board").

The Board takes judicial notice that DAVID J. MIKONCZYK, ESQ., an attorney who regularly appeared before the Board, died on or about July 28, 2020.

To date, no court-appointed personal representative or special administrator of DAVID J. MIKONCZYK, ESQ.'s estate has appeared in this appeal.¹

The following legal authorities are relevant:

"A deceased person cannot be a party to a legal proceeding, and the effect of death is to suspend the action as to the decedent until his legal representative is substituted as a party." *Bagalay v. Lahaina Restoration Foundation*, 60 Haw. 125 (1978) (citations omitted.)

" . . . an heir of an undistributed estate, who has not been judicially appointed as the personal representative of a decedent's estate, is not a 'proper party' for substitution" *Roxas v. Marcos*, 89 Haw. 91 (1998), (analyzing the application of HRCF Rule 25(a)(1) and citations omitted).

¹ The Board notes that DAVID J. MIKONCZYK, ESQ.'s spouse, Deborah Mikonczyk, signed a Request for Approval of Attorney's Fees, dated August 2, 2021 and filed with the Director on August 5, 2021, which is the subject of the Director's Decision, appealed herein. Deborah Mikonczyk submitted an undated declaration with the Request for Approval of Attorney's Fees, stating that she was "authorized to request attorney [sic] fees on behalf of attorney David J. Mikonczyk," However, the record is devoid of any court-ordered appointment of Deborah Mikonczyk as the personal representative or special administrator of DAVID J. MIKONCZYK, ESQ.'s estate.

“The majority rule in other jurisdictions is that only judicially appointed representatives may be substituted for a decedent party.” *Id.* (Citations omitted.)

§ 12-47-25, LAB Rules: “Upon motion and for good cause shown, the board may order substitution of parties, except that in the case of a party’s death, substitution may be ordered without filing a motion.”

§ 371-4(k), HRS: “The board may make or issue any order or take other appropriate steps as may be necessary to enforce its rules and orders and to carry into full effect the powers and duties given to it by law.”

§ 560:1-302(a), HRS: “To the full extent permitted by the Constitution and except as otherwise provided by law, the court has jurisdiction over all subject matter relating to: (1) Estates of decedents, including construction of wills and determination of heirs and successors of decedents, and estates of protected persons”

§ 560:3-103, HRS: “Except as otherwise provided in article IV, to acquire the powers and undertake the duties and liabilities of a personal representative of a decedent, a person must be appointed by order of the court or registrar, qualify and be issued letters. Administration of an estate is commenced by the issuance of letters.”

§ 560:3-105: “Persons interested in decedents’ estates may apply to the registrar for determination in the informal proceedings provided in this article, and may petition the court for orders in formal proceedings within the court’s jurisdiction including but not limited to those described in this article. The court has exclusive jurisdiction of formal proceedings to determine how decedents’ estates, subject to the laws of this State, are to be

administered, expended, and distributed. The court has concurrent jurisdiction of any other action or proceeding concerning a succession or to which an estate, through a personal representative, may be a party, including actions to determine title to property alleged to belong to the estate, and of any action or proceeding in which property distributed by a personal representative or its value is sought to be subjected to rights of creditors or successors of the decedent.”

§ 560:3-703(c): “Except as to proceedings which do not survive the death of the decedent, a personal representative of a decedent domiciled in this State at the decedent’s death has the same standing to sue and be sued in the courts of this State and the courts of any other jurisdiction as the decedent had immediately prior to death.”

The Board’s order herein is consistent with the common law principle that “if a party dies before a verdict or decision is rendered, the action abates as to him and must be dismissed unless it is revived by substitution of a personal representative.” *Bagalay*, 60 Haw. 135 (emphasis added). Our Hawai’i Supreme Court has made it clear that it is improper to continue legal proceedings because a “deceased person cannot be a party to a legal proceeding, and the effect of death is to suspend the action as to the decedent until his legal representative is substituted as a party.” *Id.* (Emphasis added.) In this respect, the order that follows is consistent with and mindful of practice and precepts of common law.

This order concerns ascertaining the identity of a possible person who may be substituted for a party who is now deceased. The Board’s order,

herein, is consistent with the procedure undertaken by the Intermediate Court of Appeals of the State of Hawai‘i (“ICA”) in *City and County of Honolulu v. Sharon Black*, CAAP-11-0000748, (Haw. App. 2013), wherein a self-represented appellant died after filing an opening brief at the ICA. Although *Black* is not a published decision and is of limited precedential value, it is noteworthy that in its effort to ascertain the identity of a proper person to substitute for the deceased appellant, the ICA placed the onus on the appellee to confirm with the court whether a special administrator or personal representative had been appointed to represent the appellant’s estate and to give the personal representative or special administrator, if any, notice: (1) of the pending appeal, copies of the opening brief, and copies of the answering brief; (2) that s/he must enter an appearance to indicate the estate’s plan to continue with the appeal within the time frame specified by the ICA; and (3) that failure to do so in a timely manner may result in the dismissal of the appeal. The ICA also ordered the appellee to file a declaration indicating compliance with the foregoing.

Just as the ICA placed the onus on the appellee to confirm whether a personal representative had been appointed and to provide relevant notice of and documents pertaining to the pending appeal to the court, the Board, by way of this order, orders Claimant MADELINE MENDES to do the same.² The

² The Board is quasi-judicial in nature; thus, where there exists no statutory authority or specific guidance regarding the exact manner by which an appeal to the Board should be handled upon the death of a party, as here, a reasonable course of action is to seek guidance from higher courts and established rules.

reasonableness of the ICA in effecting such a procedure is apparent. The Claimant, as the “appellant” in this appeal, is the party that has a vested interest in resolving the appeal, whether by dismissal or decision.

Further, the Board’s order for Claimant to assist in ascertaining the identity of a person who may be lawfully substituted for a party who is now deceased requires only a quick, electronic search because that person must be appointed by the circuit court. *See generally*, HRS Chapter 560, Uniform Probate Code. Because the person who may be lawfully substituted for DAVID J. MIKONCZYK, ESQ. can be approved only by Hawai‘i’s Circuit Court, a search (electronic³ or otherwise) of the Hawai‘i State Judiciary court records will quickly reveal if a special administrator or personal representative has been appointed.

The Board’s order herein will be published on the Board’s website for at least 180 days. The inherent capabilities of the internet allow this order and notice to reach a world-wide public audience because the order and notice will be available for viewing 24 hours a day, 7 days a week, for as long as it is posted. Further, an internet search of DAVID J. MIKONCZYK, ESQ.’s name will yield instant retrieval of this order and notice, available for review without incurring any subscription costs or membership.⁴

³ E.g., eCourt* Kokua:
<http://jimspss1.courts.state.hi.us:8080/eCourt/ECC/ECCDisclaimer.iface;jsessionid=0F58DB78EAA3F8907C968D76149C0FAF>

⁴ Publication via the Board’s website is far superior to placement of a legal notice publication in a newspaper of general circulation, where the notice may only appear once in each of 2 successive weeks, on random dates and,

Publication of the Board's order herein provides additional notice beyond what the ICA or the court rules provide. In *Black*, the ICA did not publish a notice of intent to dismiss before dismissing the appellant/decedent's appeal. Rather, the ICA noted that no one representing appellant/decedent's estate moved to substitute as a party for appellant/decedent and ordered the appeal dismissed. Similarly, there is no publication requirement in Rule 25(a)(1) of the Hawai'i Rules of Civil Procedure, which states that "[i]f a party dies and the claim is not thereby extinguished," "[u]nless the motion for substitution is made not later than 120 days after the death is suggested. . . the action shall be dismissed as to the deceased party."

Being fully advised in the premises,

IT IS HEREBY ORDERED that the above-captioned appeal be held in abeyance until **August 13, 2025**, pending the Board's receipt of a written appearance by a court-appointed personal representative or special administrator of DAVID J. MIKONCZYK, ESQ.'s estate. Such appearance is to be made on or before **August 13, 2025**. Extensions by the Board may be granted upon good cause shown or at the discretion of the Board.

If the Board does not receive any of the above-referenced, written appearances on or before **August 13, 2025** and no extension of this deadline is granted by the Board, IT IS HEREBY ORDERED that **Claimant MADELINE MENDES** will have until **September 2, 2025** to confirm, in writing, whether or

perhaps, on a Sunday, and may only be available to subscribers of that particular newspaper publication.

not a special administrator or personal representative of DAVID J.

MIKONCZYK, ESQ.'s estate was appointed on or before **August 13, 2025**, and:

1. If a special administrator or personal representative of DAVID J. MIKONCZYK, ESQ.'s estate was not appointed on or before August 13, 2025, **Claimant MADELINE MENDES** shall file a declaration with the Board that confirms this, on or before **September 2, 2025**.
2. If a special administrator or personal representative of DAVID J. MIKONCZYK, ESQ.'s estate has been appointed, **Claimant MADELINE MENDES** shall, on or before **September 2, 2025**:
 - a. Provide the special administrator or personal representative with written notice of the appeal herein and this Order Holding Case in Abeyance;
 - b. Give notice to the special administrator or personal representative that, on or before **October 13, 2025**, the special administrator or personal representative must enter an appearance in this appeal and indicate whether the estate plans to substitute in as a party to the appeal; and
 - c. File a declaration with this Board that confirms compliance with this order and includes the identity and contact information of the special administrator or personal representative of DAVID J. MIKONCZYK, ESQ.'s estate.

Dated: Honolulu, Hawai'i,

Apr 15 2025



DAMIEN A. ELEFANTE, Chair



MARIE C.L. LADERTA, Member



HARRY YEE, Member

In the Matter of Attorney's Fees Pertaining to David J. Mikonczyk, Esq. in the Case of Madeline Mendes v. City and County of Honolulu, Department of Parks and Recreation, et al.; AB 2025-034; Order Holding Case in Abeyance

A digital copy of the above-referenced document was posted on the Board's website and will remain on the Board's website for at least 180 days from the date of filing noted above.

Madeline Mendes
For Claimant-Appellant

David J. Mikonczyk, Esq.
For Appellee, Deceased

Romney Bitanga
For Employer, Self-
Insured/Insurance Adjuster-
Appellee

A certified copy of the foregoing was served upon the above-captioned parties or their legal representatives on the date of filing noted above.

Apr 15 2025

Order mailed on: _____

LABOR APPEALS BOARD - 830 PUNCHBOWL ST, RM 404, HONOLULU, HI 96813 - (808)586-8600

If you need a language interpreter or if you need an auxiliary aid/service or other accommodation due to a disability, please contact the Board at (808) 586-8600 and/or dlir.appealsboard@hawaii.gov as soon as possible, preferably at least ten (10) business days prior to your hearing or conference date. Requests made as early as possible have a greater likelihood of being fulfilled. If a request is received after the reply date, the Board will try to obtain the interpreter, auxiliary aid/service, or accommodation, but the Board cannot guarantee that the request will be fulfilled.

Upon request, this notice is available in alternate/accessible formats such as large print, Braille, or electronic copy.

Equal Opportunity Employer/Program
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upon request to individuals with disabilities.
TDD/TTY Dial 711 then ask for (808) 586-8600

In the Matter of Attorney's Fees Pertaining to David J. Mikonczyk, Esq. in the Case of Madeline Mendes v. City and County of Honolulu, Department of Parks and Recreation, et al.; AB 2025-034; Order Holding Case in Abeyance

This certifies that the foregoing is a
full, true, and correct copy of the
original on file in this office.

/s/ *A. Watanabe* for LIRAB