WIA BULLETIN NO. 04-11

TO: WIA Administrators/Local Workforce Investment Boards

FROM: Dwight Takamine, Director
Department of Labor and Industrial Relations

SUBJECT: Approval of the Hawaii State Plan Extension Covering July 1, 2011 to June 30, 2012

PURPOSE

This is to inform Local Workforce Investment Boards of the approval of the Extension to the Hawaii State Plan for the Workforce Investment Act ("WIA").

REFERENCES

WIA Section 112 (29 USC 2822)
DOLETA Training and Employment Guidance Letter ("TEGL") No. 17-10
WIA Hawaii State Plan for July 1, 2009 – June 30, 2010

BACKGROUND

TEGL No. 17-10, issued by the DOLETA on December 30, 2010 provided guidance on filing with the US Department of Labor regarding the extension or modification of WIA State Plans covering July 1, 2011 through June 30, 2012. States were given the option to either extend their current Plans or file for a modification. Hawaii has chosen to extend its State Plan.

On March 10, 2011, Governor Neil Abercrombie submitted the Hawaii State Plan Extension to the DOLETA. The requested Extension included the WIA Title I-B performance targets for program year 2010-2011 and a summary of requested waivers to WIA provisions. On June 24, 2011, the Governor received a notification from the DOLETA that Hawaii’s State Plan Extension was approved.
At the May 12, 2011 WDC Quarterly Meeting, members voted to pre-approve the extension of Local Workforce Investment Board Plans as long as there were no modifications to the existing Plans.

POLICY

Local Area Plan Extensions or Modifications must be consistent with the approved State Plan Extension. A copy of the notification from the DOLETA is attached. Please review the letter as it contains additional information.

PROCEDURES

Federal law requires that the Mayors of each of the local areas submit a letter to the State Board requesting either an extension or modification of their local plans. Please also include an updated list of LWIB members and LWIB youth council members as of July 1, 2011. Letters should be addressed to Mr. James Hardway, Executive Director, Workforce Development Council, 830 Punchbowl St. #417, Honolulu HI 96813.

The deadline for receipt of the Mayor’s letter is Friday, July 29, 2011. Should you require an extension, please email Mr. Hardway at the address listed below.

INQUIRIES

Please call Mr. James P. Hardway at 808-586-8671, or by email at jhardway@hawaii.gov, should you have any questions regarding this Bulletin.

Dwight Takamine, Director

Enclosure

c: Marian Tsuji, WDC Chair
   Roland Prieto, County of Maui
   Marilyn Matsunaga, City & County of Honolulu
   Jan Miyamoto, County of Kauai
   Kathleen Nielsen, County of Hawaii
   James Hardway, WDC
   Elaine Young, WDD
   ASO—WIA Unit
   ASO—Federal Unit
The Honorable Neil Abercrombie  
Governor of Hawaii  
State Capitol  
Executive Chambers  
Honolulu, Hawaii 96813

Dear Governor Abercrombie:

This letter provides approval of an extension of Hawaii’s current Workforce Investment Act (WIA) and Wagner-Peyser Act (W-P) State Plan for Program Year (PY) 2011. This letter also responds to Hawaii’s request(s) for new and extended waivers. Training and Employment Guidance Letter (TEGL) No. 17-10, issued on December 30, 2010, provides guidance for states to secure approval of their WIA/W-P State Plans and waivers for PY 2011.

Extension of State Plan

Hawaii’s existing State Plan will expire on June 30, 2011. This letter constitutes a written determination under WIA Section 112 (29 USC 2822) that the Employment and Training Administration (ETA) is extending the approval of Hawaii’s State Plan for WIA Title I and the Wagner-Peyser Act for PY 2011, July 1, 2011 through June 30, 2012. The State has already received its formula allotment for the WIA Youth program for PY 2011. The State is eligible to receive WIA formula allotments for Adult and Dislocated Worker programs and W-P initial base program allotments under the PY 2011 annual funding agreement for WIA and the FY 2011/Fiscal Year 2012 annual funding agreement for W-P.

Performance Levels

Hawaii requested to extend its existing PY 2010 WIA and W-P performance goals for PY 2011. ETA has incorporated these performance goals, identified as PY 2011 performance goals, into the Regional and National Office copies of the State Plan. Please include these PY 2011 goals in the State’s official copy of the State Plan.

Waivers

As part of the State’s extension of the WIA/W-P State Plan, and as described in TEGL No. 17-10, the State requested extensions of Hawaii’s PY 2010 waivers of statutory and regulatory requirements under WIA for PY 2011. The State’s
request for new waivers is written in the format identified in WIA Section 189(l)(4)(B) and 20 CFR 661.420(c). The disposition of the State’s waiver extensions as well as its submission of a new waiver request is outlined below. This action is taken under the Secretary’s authority at WIA Section 189(l) to waive certain requirements of WIA Title I, Subtitles B and B, and Sections 8-10 of the Wagner-Peyser Act.

Extension of Waivers

Waiver of WIA Section 133(b)(4) to increase the allowable transfer amount between Adult and Dislocated Worker funding streams allocated to a local area.

The State was previously granted a waiver to permit an increase in the amount a state is allowed to transfer between the Adult and Dislocated Worker funding streams. The State is granted an extension of this waiver through June 30, 2012. Under the waiver, transfer authority is limited to 50 percent. This limitation provides states flexibility while ensuring consistency with Congressional intent regarding the level of funding appropriated for the WIA Adult and Dislocated Worker programs.

Waiver of WIA Section 123 that requires that providers of Youth program elements be selected on a competitive basis.

The State was previously granted a waiver of the requirement for competitive procurement of service providers for four youth program elements. The State is granted an extension of this waiver through June 30, 2012. Under this waiver, the State is permitted to allow its One-Stop Career Centers or partner agencies to directly provide the youth program elements of guidance and counseling, supportive services, follow-up services, and work experience. In utilizing this waiver for these elements, the State and local areas must still meet Office of Management and Budget requirements (codified in 29 CFR 95.40-95.48 and 97.36) and all state and local procurement laws and policies.

Waiver of the required 50 percent employer contribution for customized training at WIA Section 101(b)(3).

The State was previously granted a waiver of the required 50 percent employer contribution for customized training to permit the use of a sliding scale for the employer contribution based on the size of the business. The State is granted an extension of this waiver through June 30, 2012. Under the waiver, the following sliding scale is permitted: 1) no less than 10 percent match for employers with 50 or fewer employees, and 2) no less than 25 percent match for employers with 51-250 employees. For employers with more than 250 employees, the current
statutory requirements (50 percent contribution) continue to apply. When determining the funding source for customized training, the State must use the appropriate program funds for the appropriate WIA-eligible population. The State and local area may provide customized training to individuals over age 18 with WIA Adult funds and must provide priority to low-income individuals when funds are limited; the State and local area may provide customized training to dislocated workers with WIA Dislocated Worker funds. Customized training provided with statewide funds must serve WIA eligible individuals.

Waiver of the provision at 20 CFR 663.530 that prescribes a time limit on the period of initial eligibility for training providers.

The State was previously granted a waiver of the time limit on the period of initial eligibility of training providers provided at 20 CFR 663.530. The State is granted an extension of this waiver through June 30, 2012. Under the waiver, the State is allowed to postpone the determination of subsequent eligibility of training providers. The waiver also allows the State to provide an opportunity for training providers to re-enroll and be considered enrolled as initially eligible providers.

Waiver of WIA Section 134(a)(2)(B)(iii) and 20 CFR 665.200(e) to exempt a state from the requirement to provide local area incentive grants.

The State is granted an extension of the waiver through June 30, 2012 to exempt it from the requirement to provide local areas incentive grants to reward regional cooperation, local coordination of activities, and exemplary performance.

Waiver of WIA Section 101(31)(B) to increase the employer reimbursement for on-the-job training.

The State was previously granted a waiver to permit an increase in employer reimbursement for on-the-job training through a sliding scale based on the size of the business. The State is granted an extension of this waiver through June 30, 2012. Under the waiver, the following reimbursement amounts will be permitted: 1) up to 90 percent for employers with 50 or fewer employees, and 2) up to 75 percent for employers with 51-250 employees. For employers with more than 250 employees, the current statutory requirements (50 percent reimbursement) will continue to apply. When determining the funding source for on-the-job training, the State must use the appropriate program funds for the appropriate WIA-eligible population. The State and local area may provide on-the-job training to individuals over age 18 with WIA Adult funds and must provide priority to low-income individuals when funds are limited; the State and local area may provide on-the-job training to dislocated workers with WIA.
Dislocated Worker funds. On-the-job training provided with statewide funds must serve WIA eligible individuals.

Waiver of the prohibition at 20 CFR 664.510 on the use of Individual Training Accounts for older and out-of-school youth.

The State was previously granted a waiver of the prohibition at 20 CFR 664.510 on the use of Individual Training Accounts (ITAs) for older youth and out-of-school youth program participants. The State is granted an extension of this waiver through June 30, 2012. Under this waiver, the State can use ITAs for older youth and out-of-school youth program participants. The State must continue to make the 10 youth program elements available as described at WIA Section 129(c)(2). The State should ensure that funds used for ITAs are tracked and that the ITAs are reflected in the individual service strategies for these youth.

New Waiver Requests

Waiver of the WIA regulations at 20 CFR 666.100 to exempt the state from including credential attainment outcomes for participants enrolled in on-the-job training in the credential performance measure calculations.

The State is requesting a waiver to exempt it from including credential attainment outcomes in the credential performance measure calculations for participants enrolled in on-the-job training. The State is granted this waiver through June 30, 2012. The State must continue to report outcomes in the Workforce Investment Act Standardized Record Database (WIASRD) for participants enrolled in on-the-job-training.

The approved waivers are incorporated by reference into the State's WIA Grant Agreement, as provided for under paragraph 3 of the executed Agreement, and this constitutes a modification of the State Plan. A copy of this letter should be filed with the State's WIA Grant Agreement and the approved State Plan. In addition, as described in TEGL No. 09-10, page 3, the State should address the impact these waivers have had on the State's performance in the WIA annual performance report, due on October 1 of each year.
We look forward to working together as you implement your State Plan for PY 2011. If you have any questions related to the issues discussed above, please contact Janice Shordike, the Federal Project Officer for Hawaii at 415-625-7943 or Shordike.Janice@dol.gov.

Sincerely,

Jane Oates
Assistant Secretary

Enclosure

cc: Richard Trigg, Regional Administrator, ETA San Francisco Regional Office
Janice Shordike, Federal Project Officer for Hawaii