STATE OF HAWAII
DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS
830 PUNCHBOWL STREET, ROOM 321
HONOLULU, HAWAII 96813
www.hawaii.gov/labor
Phone: (808) 586-8042 / Fax: (808) 586-9099
Email: dlr.director@hawaii.gov

July 3, 2012

(SN 147)

WIA BULLETIN NO. 06-12

TO: WIA Administrators/Local Workforce Investment Boards

FROM: Dwight Takamine, Director
Department of Labor and Industrial Relations

SUBJECT: Approval of the Hawaii State Plan Extension Covering
July 1, 2012 to December 31, 2012 & automatic approval of local area plans
to January 30, 2013

PURPOSE

This is to inform Local Workforce Investment Boards of the approval of the Extension to the Hawaii State Plan for the Workforce Investment Act (“WIA”). As such, currently approved Local Area Plans of the four Local Workforce Investment Boards (“LWIBs”) of are extended to January 30, 2013.

REFERENCES

WIA Section 112 (29 USC 2822)
DOLETA Training and Employment Guidance Letter (“TEGL”) No. 21-11
WIA Hawaii State Plan for July 1, 2009 – June 30, 2010

BACKGROUND

TEGL No. 21-11, issued by the DOLETA on March 27, 2012 provided guidance on filing with the US Department of Labor regarding the extension of WIA State Plans covering July 1, 2012 through September 15, 2012. States were given the option to either submit a new state plan, or extend the current plan with the understanding that the state must submit a new five-year state plan to the US Department of Labor by no later than September 15, 2012

On April 12, 2012, State Department of Labor and Industrial Relations Director Dwight Takamine submitted the Hawaii State Plan Extension to the DOLETA. The requested

Extension included the WIA Title I-B performance targets for program year 2012 and a summary of requested waivers to WIA provisions.
WIA Administrators/Local Workforce Investment Boards
July 6, 2011
Page Two

At the April 12, 2012 Workforce Development Council ("WDC") Quarterly Meeting, members voted to pre-approve the extension of Local Workforce Investment Board Plans as long as there were no modifications to the existing Plans.

On June 29, 2012, the Governor received a notification from the DOLETA that Hawaii's State Plan Extension was approved.

POLICY

Local Area Plans are extended until January 31, 2013. All previously approved waivers are extended to December 31, 2012. A new waiver request requiring the state to conduct customer satisfaction surveys by telephone only has been denied, and therefore will not be put into effect. A copy of the notification from the DOLETA regarding extension of the State Plan and waivers is attached.

PROCEDURES

Each Local WIA Plan is hereby extended to January 30, 2013. This is to allow enough time for local areas to properly draft and present to the WDC their new five-year local plans. It is required for local areas to submit new five-year plans in line with instructions from the WDC once issued. Instructions on how to draft a new local area plan will be sent to the local areas after the DOLETA approves the new State Plan. That approval is expected on or before December 30, 2012.

INQUIRIES

Please call Mr. James P. Hardway at 808-586-8671, or by email at jhardway@hawaii.gov, should you have any questions regarding this Bulletin.

__________________________
Dwight Takamine, Director

Enclosure

c: Roland Prieto, County of Maui
   Marilyn Matsunaga, City & County of Honolulu
   Jan Miyamoto, County of Kauai
   Kathleen Nielsen, County of Hawaii
   James Hardway, WDC
   Elaine Young, WDD
   ASO—WIA Unit
   ASO—Federal Unit
The Honorable Neil Abercrombie  
Governor of Hawaii  
Executive Chambers  
State Capitol  
Honolulu, Hawaii 96813

Dear Governor Abercrombie:

This letter provides approval of an extension of Hawaii's current Workforce Investment Act (WIA) and Wagner-Peyser Act (W-P) State Plan for a portion of Program Year (PY) 2012. This letter also provides approval of extensions for Hawaii's current waivers. Training and Employment Guidance Letter (TEGL) No. 21-11, issued on March 27, 2012, provides guidance for states to secure approval of their WIA/W-P State Plans and waivers for FY 2012. In accordance with TEGL No. 21-11 and your extension request, the State must submit a full five-year WIA/W-P State Plan and annual W-P Agricultural Outreach Plan by September 15, 2012.

Extension of State Plan

Hawaii's existing State Plan will expire on June 30, 2012. This letter constitutes a written determination under WIA Section 112 (29 USC 2822) that the Employment and Training Administration (ETA) is temporarily extending the approval of Hawaii's State Plan for WIA Title I and the Wagner-Peyser Act into PY 2012, for the period July 1, 2012 through December 31, 2012. The State already received its formula allotment for the WIA Youth program for PY 2012. The State is eligible to receive WIA formula allotments for the Adult and Dislocated Worker programs under the PY 2012 Annual Funding Agreement. The W-P Annual Funding Agreement on PY 2012/Fiscal Year 2013 will provide the W-P Act initial base allocation of PY 2012 funds.

Performance Levels

Hawaii requested to temporarily extend its existing PY 2011 WIA and W-P performance goals for a portion of PY 2012. ETA has incorporated these performance goals, identified as PY 2012 performance goals, into the Regional and National Office copies of the State Plan. Please include these PY 2012 goals in the State's official copy of the State Plan. As required by TEGL 21-11, the state must renegotiate its new PY 2012 goals upon submission of its full State Plan.
Waivers

As part of the State’s extension of the WIA/W-P Act State Plan, and as described in TEGL No. 21-11, the State requested temporary extensions of Hawaii’s PY 2011 waivers of statutory and regulatory requirements under WIA for PY 2012. The disposition of the State’s waiver extensions is outlined below. This action is taken under the Secretary’s authority at WIA Section 189(i) to waive certain requirements of WIA Title I, Subtitles B and E, and Sections 8-10 of the Wagner-Peyser Act.

Extension of Waivers

Waiver of WIA Section 133(b)(4) to increase the allowable transfer amount between Adult and Dislocated Worker funding streams allocated to a local area.

The State was previously granted a waiver to permit an increase in the amount a state is allowed to transfer between the Adult and Dislocated Worker funding streams. The State is granted an extension of this waiver through December 31, 2012. Under the waiver, transfer authority is limited to 50 percent. This limitation provides states flexibility while ensuring consistency with Congressional intent regarding the level of funding appropriated for the WIA Adult and Dislocated Worker programs.

Waiver of WIA Section 123 that requires that providers of Youth program elements be selected on a competitive basis.

The State was previously granted a waiver of the requirement for competitive procurement of service providers for four of the ten youth program elements. The State is granted an extension of this waiver through December 31, 2012. Under this waiver, the State is permitted to allow its One-Stop Career Centers or partner agencies to directly provide the youth program elements of guidance and counseling, supportive services, follow-up services, and work experience. In utilizing this waiver for these elements, the State and local areas must still meet Office of Management and Budget requirements (codified in 29 CFR 95.40-95.48 and 97.36) and all state and local procurement laws and policies.

Waiver of the required 50 percent employer contribution for customized training at WIA Section 101(8)(C).

The State was previously granted a waiver of the required 50 percent employer contribution for customized training to permit the use of a sliding scale for the employer contribution based on the size of the business. The State is granted an extension of this waiver through December 31, 2012. Under the waiver, the following sliding scale is permitted: 1) no less than 10 percent match for employers with 50 or
fewer employees, and 2) no less than 25 percent match for employers with 51-250 employees. For employers with more than 250 employees, the current statutory requirements (50 percent contribution) continue to apply. When determining the funding source for customized training, the State must use the appropriate program funds for the appropriate WIA-eligible population. The State and local area may provide customized training to individuals 18 years of age or older with WIA Adult funds and must provide priority to low-income individuals when funds are limited, the State and local area may provide customized training to dislocated workers with WIA Dislocated Worker funds. Customized training provided with statewide funds must serve WIA eligible individuals.

Waiver of the provision at 20 CFR 663.530 that prescribes a time limit on the period of initial eligibility for training providers.

The State was previously granted a waiver of the time limit on the period of initial eligibility of training providers provided at 20 CFR 663.530. The State is granted an extension of this waiver through December 31, 2012. Under the waiver, the State is allowed to postpone the determination of subsequent eligibility of training providers. The waiver also allows the State to provide an opportunity for training providers to re-enroll and be considered enrolled as initially eligible providers.

Waiver of WIA Section 134(a)(2)(B)(iii) and 20 CFR 665.200(e) to exempt a state from the requirement to provide local workforce investment area incentive grants.

The State was previously granted a waiver of the requirement to provide local workforce investment areas incentive grants to reward regional cooperation, local coordination of activities, and exemplary performance. The State is granted an extension of this waiver through December 31, 2012.

Waiver of WIA Section 101(31)(B) to increase the employer reimbursement for on-the-job training.

The State was previously granted a waiver to permit an increase in employer reimbursement for on-the-job training through a sliding scale based on the size of the business. The State is granted an extension of this waiver through December 31, 2012. Under the waiver, the following reimbursement amounts will be permitted: 1) up to 90 percent for employers with 50 or fewer employees, and 2) up to 75 percent for employers with 51-250 employees. For employers with more than 250 employees, the current statutory requirements (50 percent reimbursement) will continue to apply. When determining the funding source for on-the-job training, the State must use the appropriate program funds for the appropriate WIA-eligible population. The State and local area may provide on-the-job training to individuals 18 years of age or older with
WIA Adult funds and must provide priority to low-income individuals when funds are limited; the State and local area may provide on-the-job training to dislocated workers with WIA Dislocated Worker funds. On-the-job training provided with statewide funds must serve WIA eligible individuals.

**Waiver of the WIA regulations at 20 CFR 666.100 to exempt the state from including credential attainment outcomes for participants enrolled in on-the-job training in the credential performance measure calculations.**

The State was previously granted a waiver to exempt it from including credential attainment outcomes in the credential performance measure calculations for participants enrolled in on-the-job training. The State is granted an extension of this waiver through December 31, 2012. The State must continue to report outcomes in the Workforce Investment Act Standardized Record Database (WIASRD) for participants enrolled in on-the-job-training.

**Waiver of the prohibition at 20 CFR 664.510 on the use of Individual Training Accounts for older and out-of-school youth.**

The State was previously granted a waiver of the prohibition at 20 CFR 664.510 on the use of Individual Training Accounts (ITAs) for older youth and out-of-school youth program participants. The State is granted an extension of this waiver through December 31, 2012. Under this waiver, the State can use ITAs for older youth and out-of-school youth program participants. The State must continue to make the 10 youth program elements available as described at WIA Section 129(c)(2). The State should ensure that funds used for ITAs are tracked and that the ITAs are reflected in the individual service strategies for these youth.

**New Waiver Request**

**Waiver of Training and Employment Guidance Letter (TEGL) No. 36-10 requiring the state to conduct customer satisfaction surveys by telephone only.**

The State has requested a waiver of the guidance in TEGL No. 36-10 in order to disseminate e-mail and web-based WIA customer satisfaction surveys. ETA denies this waiver. The customer satisfaction survey methodology is prescribed by ETA policy guidance rather than WIA statute or its regulations and therefore is an issue that falls outside the waiver authority. Hawaii’s request for flexibility in the administration of the State’s customer satisfaction survey has been forwarded to ETA’s Office of Policy Development and Research for consideration outside the waiver process.
The approved waivers are incorporated by reference into the State's WIA Grant Agreement, as provided for under paragraph 3 of the executed Agreement; and this constitutes a modification of the State Plan. A copy of this letter should be filed with the State's WIA Grant Agreement and the approved State Plan. In addition, as described in TEGL No. 29-11, the State should address the impact that these waivers have had on the State's performance in the WIA annual performance report, due on October 1 of each year.

We look forward to receiving your full State Plan for PY 2012 and working together as you implement your State workforce strategies. If you have any questions related to the issues discussed above, please contact Janice Shordike the Federal Project Officer for Hawaii, at 415-625-7943 or Shordike.Janice@dol.gov.

Sincerely,

Jane Oates
Assistant Secretary

Enclosure

cc: Todd Yamamoto, Acting Regional Administrator, ETA San Francisco Regional Office
    Janice Shordike, Federal Project Officer for Hawaii