PREVAILING WAGES ON PUBLIC WORKS

Wages and Hours of Employees on Public Works Law, Chapter 104, Hawaii Revised Statutes

DEPT. OF LABOR AND INDUSTRIAL RELATIONS WAGE STANDARDS DIVISION



DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS





Jade T. Butay, Director William G. Kunstman, Deputy Director



Unemployment Insurance

WDD

Workforce
Development
(Apprenticeship)

DCD

Worker's Comp. Prepaid Health Temp. Dis. Ins.

WSD

MW & OT Child Labor HI Family Leave **Prev. Wage**

Prev. WageWork Injury Termination

HIOSH

Safety and Health HCRC

Civil Rights

PRESENTATION HIGHLIGHTS

- Understand the who, what, when, where, why, and how of Hawaii's Prevailing wage law
- Know the prevailing wage rates for laborers and mechanics
- Fringe Benefits and Fringe Benefit Credit
- Understand Certified Payroll Requirements
- Identify Common Challenges in Compliance
- Penalties for violating the law

WHY CHAPTER 104, HRS EXISTS?

- Level Playing field for Everyone
- Laborers & Mechanics Receive equal pay for the same type of work being performed

"This [law], like the Federal Davis-Bacon Act, has as its guiding principle that bids for construction of public works should be based on the relative skill and efficiency of the contractors concerned and not on a difference in wages paid.

To state the principle another way, government money, coming from the taxes of all of us, should not be used to subsidize contractors who are depressing the wages of some of us."

(Standing Committee Report No. 318, 1955 Regular Session)

WHAT DOES CH. 104 APPLY TO?

104 Applies to Public Construction Projects











>\$2,000

OTHER COVERED PROJECTS

 Construction projects funded by <u>Special Purpose Revenue Bonds</u> (SPRB). §104-2(h), HRS

• Construction projects for buildings where more than 50% is leased to a state or county agency. §104-2.5, HRS

• The definition of "Public Work" includes private projects "where the funds or resources required or used to undertake the project are to any extent derived, either directly or indirectly, from public revenues of the State or any county, or from the sale of securities or bonds whose interest or dividends are exempt from state or federal taxes." §104-1, HRS

WHAT OTHER ACTIVITIES ARE COVERED?

 Work performed by a laborer or mechanic at the site is included if the activity is an integral part of or is in conjunction with a construction contract

• If there is a substantial amount of construction activity involved in a supply, service or other nonconstruction contract, it is covered.

WHAT TYPE OF PROJECT OR ACTIVITY IS COVERED?

- New Construction
- Reconstruction
- Development
- Improvement
- Alteration
- Repair
- Renovation
- Painting

- Decorating
- Dredging
- Shoring
- Sewer Inspection and Repair



...OTHER ACTIVITIES INCLUDE

- Manufacturing or furnishing of materials, articles, supplies, or equipment on the job site
- Warranty work

- Demolition or excavation
- Landscaping
- Termite treatment; and
- Installation at the construction site of items or articles fabricated offsite, such as shelving, drapery, and communications equipment

WHO IS COVERED BY CH. 104?

- The law applies to work performed at the public work site by any <u>laborer or mechanic</u>, <u>including</u> <u>owner-operators</u>.
- The law also applies when <u>transporting</u> materials, supplies or equipment
 - to or from the public work site;
 - between a public work site and another public work site; or
 - between a public work site and a **dedicated site**, when performed by a laborer or mechanic employed at the job site. (See HAR 12-22-1.1)



HOW IS THE APPROPRIATE JOB CLASSIFICATION DETERMINED?

A contractor must identify the appropriate classification from the applicable wage rate schedule for all work to be performed by laborers and mechanics on the project. The proper classification must conform to the prevailing area practice.



WHAT IS PREVAILING AREA PRACTICE?

Prevailing area practice means the labor classifications of the work performed by the laborers or mechanics of the group used by the contractors whose wage rates were determined to be prevailing in the locality and are incorporated into and represented in the applicable wage rate schedule issued by the department.



CLASSIFICATION EXAMPLES

- Equipment Operator (Group 6)
- Laborer I
- Carpenter Apprentice Step 3, Indentured on 9/1/12
- Glazier







WAGE RATE SCHEDULE

WAGE RATE SCHEDULE BULLETIN NO. 502

		Current			2022			2023			2024]
	Prevailing	Basic	Fringe	Prevailing	Basic	Fringe	Prevailing	Basic	Fringe	Prevailing	Basic	Fringe	Rema
Classification	Wage	Hourly	Hourly	Wage	Hourly	Hourly	Wage	Hourly	Hourly	Wage	Hourty	Hourly	Se
	Total	Rate	Rate	Total	Rate	Rate	Total	Rate	Rate	Total	Rate	Rate	Pg 6
CHLORINATOR	9/19/22												┰
	\$37.67	\$33.18	\$4.49			-					-	-	
DIVER:	9/19/22												╙
Diver (Aqua Lung) (Scuba) - Up to a depth of 30 feet	\$97.74	\$63.58	\$34.16				-	-		-			13
Diver (Aqua Lung) (Scuba) - Over a depth of 30 feet	\$107.11	\$72.95	\$34.16	-	-	-	-	-	-	-	-	-	13
Stand-By Diver (Aqua Lung) (Scuba)	\$88.36	\$54.20	\$34.16	-	-	-	-	-	-	-	-		1:
Diver (Other than Aqua Lung)	\$107.11	\$72.95	\$34.16	-	-	-	-	-	-	-	-	-	3,1
Stand-By Diver (Other than Aqua Lung)	\$88.36	\$54.20	\$34.16	-	-	-	-	-	-	-	-	-	3,1
Tender (Other than Aqua Lung)	\$85.33	\$51.17	\$34.16				-	-				-	1
DRAPERY INSTALLER	9/19/22					_							╟
	\$23.77	\$20.00	\$3.77		-	-	-	-	-	-	-	-	╙
DRYWALL INSTALLER	9/19/22						9/4/23						╫
	\$78.59	\$52.25	\$26.34		-	-	\$80.59	\$53.25	\$27.34		-	-	12
DRYWALL TAPERS/FINISHERS	1/2/22						1/1/23			1/7/24			╙
	\$76.50	\$43.85	\$32.65			-	\$78.25	\$44.60	\$33.65	\$80.35	\$45.20	\$35.15	\Box
ELECTRICIAN	9/19/22												
Cable Splicer (inside/outside)	\$91.41	\$60.51	\$30.90			-				-			4,
Ground Worker (outside)	\$65.50	\$40.16	\$25.34	-	-	-	-	-	-	-	-		4.
Heavy Equipment Operator (outside)	\$76.63	\$48.20	\$28.43	-	-	-	-	-	-	-	-		4.
Line Installer (outside); Wire Installer (inside)	\$84.24	\$53.55	\$30.69	-	-	-	-	-	-	-	-	-	4,
Telecommunication Worker	8/21/22					_							╟
Licensed Technician	\$48.63	\$34.94	\$13.69			-			-		-		1
Technician I / Splicer	\$46.57	\$33.19	\$13.38		-	-		-	-			-	1
ELEVATOR CONSTRUCTOR MECHANIC	2/21/22												
	\$102.215	\$65.33	\$36.885		-	-	-	-	-			-	1
EQUIPMENT OPERATOR:	9/19/22												
Group 1	\$83.05	\$48.89	\$34.16				-			-			5,
Group 2	\$83.16	\$49.00	\$34.16	-		-	-	-	-	-	-		5,
Group 3	\$83.33	\$49.17	\$34.16	-			-	-		-			5,
Group 4	\$83.60	\$49.44	\$34.16	-			-	-		-			5.
Group 5	\$83.91	\$49.75	\$34.16	-				-					5.
Group 6	\$84.56	\$50.40	\$34.16				_	-					5.
Group 7	\$84.88	\$50.72	\$34.16	_									5,
Group 8	\$84.99	\$50.72	\$34.16										5,
	204.99	200.03	334.10									-	ο,
Group 9	\$85.10	\$50.94	\$34.16										5,

WAGE RATE SCHEDULE UPDATES

- Current is WRS 502 Issued
 September 19, 2022
- Updated twice a year on or about Feb. 15 and Sept 15
- Available on the Internet search for Hawaii Wage Rate Schedule
- When the prevailing wage increases the contractor must increase the wages accordingly. Future anticipated increases have been included where possible.

JAN	FEB★	MAR
APR	MAY	JUN
JUL	AUG	SEP★
OCT	NOV	DEC

APPRENTICES ON CERTIFIED PAYROLLS

- A copy of an <u>apprentice certification</u> or <u>status of agreement</u> should be attached to the certified payroll submitted to the contracting agency.
- Indenture date and current <u>step</u> or level of the apprentice should be provided for every apprentice listed <u>on the certified payroll</u>.
- The Apprentice to Journeyman Ratio shall be met at all times.
- To verify if an apprentice is registered, call: 586-8877 (Workforce Development Division)



A contractor must pay the minimum prevailing wages for each class of laborers and mechanics on State or county public works construction projects, as determined by the Director of Labor and published in the wage rate schedule.



- **Basic Hourly Rate**
- + Fringe Benefits
- = Prevailing Wage

The employer can pay any combination of the basic hourly rate and fringe benefits in order to meet the prevailing wage requirement in the applicable Wage Rate Schedule.

EXAMPLE: REFER TO WRS #502

Carpenter's rate on 9/19/22:

- Basic hourly = \$52.00
- Fringe benefits = \$26.34
- Prevailing wage = \$78.34

Employer can either:

- pay the entire \$78.34 directly to employees; or
- pay any combination of the basic hourly rate & fringe benefits which equals \$78.34.

e.g., \$67.34 as the basic hourly rate, and \$6.00 per hour for 401K; \$5.00 for medical.

WHEN MUST OVERTIME BE PAID FOR CH. 104?

- Saturday;
- Sunday;
- a legal State holiday; or
- more than 8 hours on any other day whether worked on one or more projects.

Overtime is computed at least 1.5 times the basic hourly rate, plus the fringe benefit rate at straight time. Note some classifications Sundays are 2 times; Labor Day 3 times. (See Remarks #13, Wage Rate Schedule)

CALCULATING OVERTIME

CARPENTER	Straight		
WRS 502	Time		Overtime
Basic Hourly Rate	\$52.00	x 1.5	\$78.00
Fringe Benefit	\$26.34	=	\$26.34
Prevailing Rate (\$78.34		\$104.34

WHAT IS A FRINGE BENEFIT?

A fringe benefit is a contribution irrevocably made by a contractor to a trustee or to a third person according to a fund, plan or program in providing benefits to a laborer or mechanic, such as medical, insurance and pension.

ALLOWABLE FRINGE BENEFITS

Examples of allowable fringe benefits:

- 1. Health and welfare
- 2. Life insurance, disability insurance
- 3. Vacation and holiday pay
- 4. Pensions
- 5. Apprenticeship or similarly approved programs

DETERMINING A FRINGE BENEFIT HOURLY CREDIT BASED ON A MONTHLY RATE

The allowable hourly fringe benefit credit is determined by dividing the monthly contribution rate by 173 hours. (See Hawaii Administrative Rule 12-22-4)



e.g., Monthly Health Premium: \$865.00 Hourly credit: \$865.00 ÷ 173 hrs = \$5.00/hr

So, if the prevailing wage is \$55.00 per hr, the employer can take a \$5.00 per hr fringe credit, and pay \$50.00 per hour as the basic hourly rate.

Note: Since the hourly fringe credit is based on straight-time hours, credit can be used for straight-time hours only.

WEEKLY PAY REQUIREMENT

 All employees must be paid weekly and within 5 working days after the end of the pay period.



WHAT IS A CERTIFIED PAYROLL?

- A copy of the weekly payroll which the contractor has signed to affirm that:
 - the payroll is correct and complete
 - the job classifications conform with the work performed by the laborer or mechanic
 - wages paid are not less than the applicable rates contained in the wage rate schedule.
- Certified payrolls must be submitted weekly to the governmental contracting agency. The general contractor is responsible for submitting the certified payrolls of all subcontractors.

REQUIRED INFORMATION ON CERTIFIED PAYROLL

- Employee's full name and home address
- Employee's Social SecurityNumber (last four digits only)
- Job Classification(s) as shown in the wage rate schedule
- Rate of pay <u>including</u> applicable fringe benefits (itemized breakdown)
- Copy of the apprentice's registration with the Department

- Daily <u>and</u> weekly number of hours worked
- Straight time hours
- Overtime hours
- **❖ Total earnings**
- Amount and purpose of deductions
- Net pay
- Payment date



FORMAT OF CERTIFIED PAYROLLS

 No standard form required. Any form that includes all required information and is certified is acceptable including itemized fringe benefits.

- DAGS has an electronic form that assists with compliance. <u>www.pwd.hawaii.gov</u> look for Construction Administration Forms -Construction Ongoing
 - STATEMENT OF COMPLIANCE & DAGS-ECP FOR PAYROLL AFFIDAVITS

STATEMENT OF COMPLIANCE

Rev.		

Signature and Date - Electronic or Inked

Signature

bottom of

form

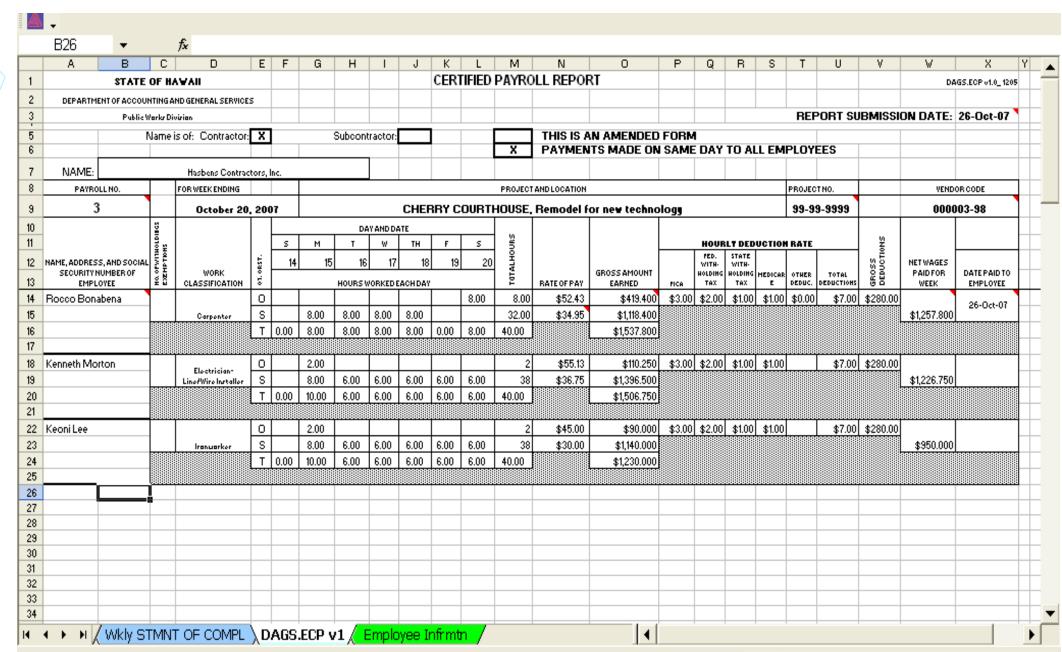
required at

STATEMENT OF COMPLIANCE

(Certification Under Penalty of Perjury)

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. 1		-				do certify unde	er penalty of perjury
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Ί					during the payro	ll week of	
•	that all persons emplo	ved on said projec	t will be paid the	full weekly wages e			be made either
	directly or indirectly f		-		•		
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		-	-				_
•	That any payrolls oth	erwise under this o	contract required	to be submitted are	correct and comple	ete; that the wage ra	te for laborers or
)	That any apprentices	employed on the al	bove project are d	uly registered in a b	ona fide apprentic	eship program regist	ered with, or
)	That:						
-		INGE BENEFITS	ARE PAID TO A	PPROVED PLANS	, FUNDS, OR PRO	GRAMS	
	•					ove-referenced pays	roll, payments of
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ı	Classification	Pension/Annuity	Health & Welfare	Vacation/Holiday	Training	Total OTHER	Total Fringes
┨	Example	\$1.23	\$2.23	\$3.33	\$6.34	\$4.45	\$17.58
1	Example	41.23	\$2.23	40.00	\$0.34	\$0.00	\$0.00
1		 				\$0.00	\$0.00
1						\$0.00	\$0.00
4						40.00	QU.UU
ı	Classification	(Type)	(Type)	(Type)	(Type)	(Type)	Total OTHER
1	Example	\$3.23	\$1.22				\$4.45
							\$0.00
							\$0.00
							\$0.00
	b) Exceptions						
ı	Trade/Craft C	lassification			Explanation		
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EXAMPLE OF PAYROLL SHEET



EMPLOYEE INFORMATION

A -	15	•	f _x												
	Α	В	C	D	Е	F	G	Н	I	J	K	L	N N		
1	STATE OF HAWAII CERTIFIED PAYROLL REPORT DAGS.ECP v1.0_1205														
2	DEPART	MENT 0	F ACCOUNTING	S AND GE	NERAL SERVICE	s									
3			Public Wor	ks Divisio	n				REPORT	r Submis	SION DA	ГЕ:	26-Oct-07		
4				N/											
5	Name		ntractor:	<u> </u> X			χ		N AMENDEI		/ TO ALL E	MDL	OVEED		
7	NAME:	30	ıbcontracto		uno Contractoro Inc		٨	PAYMENT	'S MADE OI	N SAME DA	Y TO ALL E	MPLC	DIEES		
8	NAME: Hasbens Contractors, Inc. PAYROLL NO. FOR WEEK ENDING						LOCATION						VENDOR CODE		
9						СНІ	ERRY COURTHOUSE, FIX ROTTEN TREES						000003-98		
11 NAME ADDRESS SOC S								OC SEC NO) <u>.</u>						
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13			eth Morton						ei Circle				xx-xx- 0009		
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OTHER REQUIREMENTS FOR CERTIFIED PAYROLL



 Certified payrolls should be signed by an authorized official of the company for example, the owner, partner or corporate officer Employer must
 preserve time and
 payroll records during
 the project, and for
 3 years after its
 completion.



WAGE INFORMATION

This project is subject to State Law, Chapter 104. Every laborer and mechanic employed on this job site must be:

- PAID not less than the prevailing wage for the job classification - See schedules below. (Note: The Wage Rate Schedule may also be downloaded at http://labor.hawaii.gov/wsd
- 2. PAID overtime at not less than time and one-half for all hours worked after 8 hours each day, and for all hours worked on Saturdays, Sundays, and legal State holidays; provided that if a prevailing wage is defined by a collective bargaining agreement, the overtime compensation shall be at the rates set by the applicable collective bargaining agreement.

- 3. PAID fringe benefits for all hours worked, including overtime.
- PAID every week, within five working days after the end of the pay period.
- 5. GIVEN a copy of the applicable rate schedules (see below), unless covered by a collective bargaining agreement.

If You D	on't Receive the Above, Report to:	
Project Representative/Inspector:		Phone:

For more information, contact the Department of Labor and Industrial Relations, Wage Standards Division:

OAHU (Honolulu) 830 Punchbowl Street Room 340 Phone: (808) 586-8777 HAWAII ISLAND (Hilo) 75 Aupuni Street Room 108 Phone: (808) 974-6464 MAUI (Wailuku) 2264 Aupuni Street Phone: (808) 243-5322 KAUAI (Lihue) Contact Honolulu

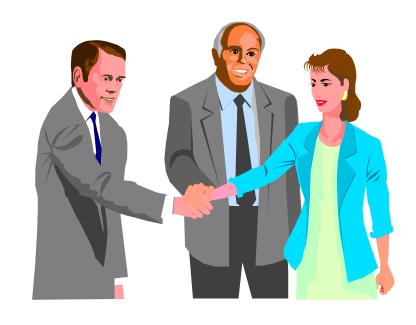


PENALTIES

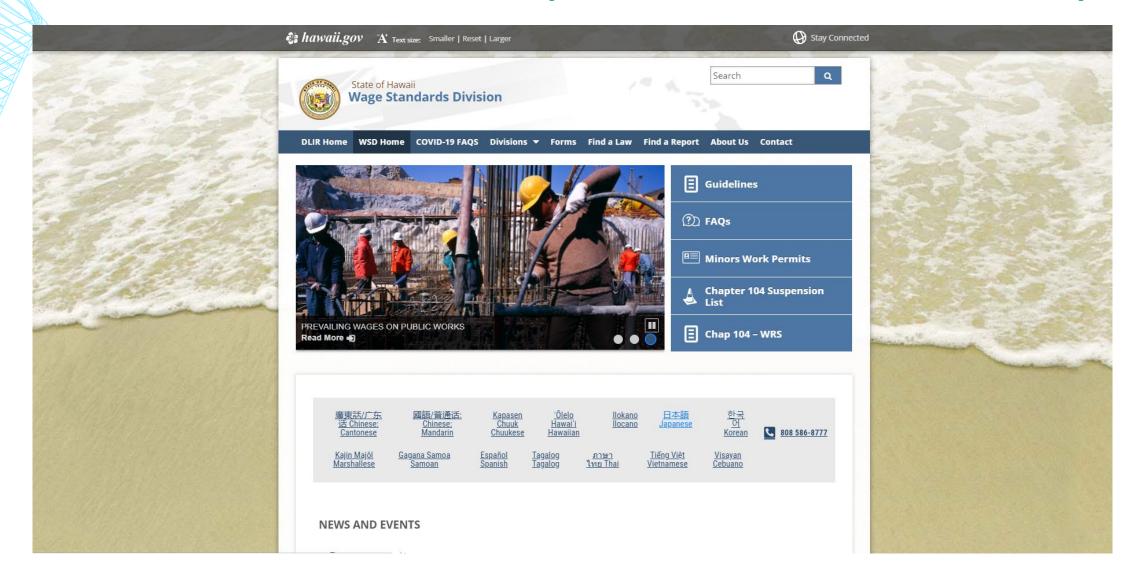
- \$10,000 and immediate <u>suspension for 3 years</u> for <u>falsification of records</u>, or for <u>delay or interference</u>, and \$1,000 a day for each day of delay (104-22(b) & 104-25(a)(3), HRS)
- Notification of Violation (NOV) (104-24,HRS)
 - 1st Equal to 25% of back wages found due or \$250/offense, up to \$2,500, whichever is greater
 - 2nd w/in 2 years of 1st NOV, Equal to amount of back wages found due or \$500/offense, up to \$5,000, whichever is greater
 - 3rd w/in 3 years of 2nd NOV, Equal to twice the amount of back wages found due or \$1,000/offense, up to \$10,000, whichever is greater and **SUSPENSION FROM ANY NEW WORK FOR 3 YEARS** (104-25, HRS)

ENFORCEMENT RESPONSIBILITIES

Both the Contracting Agency and the Department of Labor and Industrial Relations have joint responsibility



RESOURCES – WEBSITE (LABOR.HAWAII.GOV/WSD)



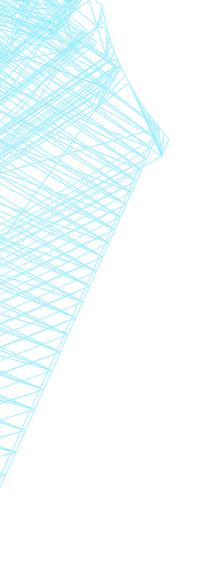


PREVAILING WAGES ON PUBLIC WORKS

Hawaii law requires all State and county construction projects greater that \$2,000, to pay prevailing wages to laborers and mechanics and file certified payrolls with the contracting agencies.

- For a summary of the law, see <u>eH104-3</u>
- · To view a list of suspended contractors, see Chapter 104 Suspension List
- For the most current prevailing wages, go to Wage Rate Schedule
- To download a copy of the Chapter 104 poster, see <u>Chapter 104 Poster</u>
- To view an online presentation about the law, see <u>Chapter 104 Powerpoint</u>
- To review Frequently Asked Questions about Chapter 104, go to FAQ.
- To view Situational Questions & Answers Relating to Chapter 104, go to 104 Q&A
- Click on the appropriate links to find guidelines about: surveyors, signal men, fringe benefit reporting, ARRA, ungulate fence workers
- Notice Re: WSD-2013-1 August 8, 2018 Reinstatement of Memorandum No. WSD-2013-1 re: Applicability of Chapter 104, HRS, to Truck
 Drivers on Asphalt Paving Public Construction Projects When the Spreader Box or Paving Machine Method in Construction is Used
- Memorandum April 30, 2014 re: Memorandum No. ED-1, Listing of Owners/Partners on Certified Payrolls Under Chapter 104, HRS
- WSD 2014-01a November 20, 2014 Amending WSD 2014-01 re: Sewer Line Pipe Cleaning and Inspection on Public Works Construction Projects
- WSD 2014-01 January 31, 2014 Sewer Line Pipe Cleaning and Inspection on Public Works Construction Projects (Amended on 11/20/2014.
 See WSD 2014-01a)
- WSD 2014-02 November 20, 2014 Notice of clarification of WSD 2014-02 (5/16/14) re: Floor Laying on Public Works Construction Projects
- WSD 2014-02 May 16, 2014 Floor Layers on Public Works Construction Projects (Replaced on 11/20/2014)
- WSD 2017-01 July 10, 2017 Certified Payroll Requirements
- To obtain the Department of Accounting and General Services (DAGS), Public Works Division, optional "Statement of Compliance & DAGS-ECP for Payroll Affidavits" certified payroll form, <u>click here</u>
- WSD 2019-01 September 17, 2019 Clarification of the Light/Final Clean-Up (Janitorial) Laborer classification in the Wage Rate Schedule

REVIEW MEMOS & GUIDELINES, ACCESS THE WAGE RATE SCHEDULE, VIEW THE 104 SUSPENSION LIST, CHAPTER 104 FAQ



RESOURCES

Call the Wage Standards Division at 586-8777 ext.0

Go to <u>labor.hawaii.gov/wsd</u>

Email Wage Standards Division at dlir.wages@hawaii.gov